

Consumer Federation of America

1620 I Street, N.W., Suite 200 * Washington, DC 20006

CFA Guide to Amendments to S. 3217 Restoring American Financial Stability Act

Dear Senator:

The Consumer Federation of America (CFA) supports swift passage of S. 3217. The Senate now has the opportunity to pass the most meaningful financial reform since the Great Depression, if weakening amendments are defeated and key consumer and investor protection proposals are added:

1. Protect investors from brokers who don't act in their best interest.

• <u>Support</u> Akaka/Menendez/Durbin #3889 to require brokers who give investment advice to retail investors to act in their customers' best interests and disclose conflicts of interest.

2. Protect the independence of the consumer protection regulator.

- <u>Support</u> Durbin/Reed #3768 to establish an independent Consumer Financial Protection Agency and Reed #3858 to remove the ability of bank regulators (who failed so badly in protecting consumers) to veto rules proposed by the new consumer regulator.
- Oppose Corker #3836 and #3837 to broaden bank regulator veto authority.

3. Ensure that the Consumer Financial Protection Bureau has full authority over the financial services market without gaps – including over automobile dealers who sell loans.

- *Oppose Brownback #3789 and #3790 to exempt auto and other vehicle dealers from Bureau authority.*
- <u>Oppose</u> Corker #3835 to remove the authority of the Bureau to write rules requiring that mortgage lenders ensure that borrowers have the ability to repay their loans.
- <u>Support</u> Schumer #3739 to give the Bureau full supervision authority over all non-banks (including payday lenders), regardless of size.
- Support Reed #3857 to give the Bureau back-up enforcement authority over small and mid-sized banks.

4. Allow the states to be full consumer protection partners.

- <u>Oppose</u> Carper #3949 to weaken state Attorneys General enforcement of Bureau rules and to further preempt states from reining in local problems before they become national catastrophes by applying state laws to national financial institutions.
- <u>Support</u> Reed # 3859 to clarify that state consumer protection laws apply to national banks and subsidiaries.

5. Don't exempt public companies from Sarbanes-Oxley accounting fraud requirements.

• <u>Oppose</u> Vitter #3764 and Hutchinson #3785 to exempt thousands of public companies from Section 404 of the Sarbanes-Oxley Act, which requires that their controls to prevent accounting fraud be reviewed by an independent auditor.

Attached is a complete list of amendments important to CFA and consumers. Should you have any questions, please contact Travis Plunkett at tplunkett@consumerfed.org or 202-387-6121.

Sincerely,

Travis Plunkett Legislative Director

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Director, Financial Reform Campaign

Important Amendments for Consumers and Investors to S. 3217:

Investor Protections - SUPPORT

| Akaka- | 3889 | Fiduciary Duty: Adopting the approach taken in the House bill, requires the Securities |
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| Menendez- | | and Exchange Commission to adopt rules requiring brokers who give investment advice |
| Durbin | | to retail investors to act in the best interests of their customers and disclose conflicts of |
| | | interest. In addition, it would authorize the SEC to extend those protections to some or |
| | | all institutional investors. |
| Specter | 3776 | Aiding and Abetting Liability: Restores the ability of defrauded investors to sue to |
| | | recover damages from those who assisted in perpetrating the fraud. |
| Feingold | 3780 | |
| | | eliminating the requirement that the SEC first study the issue and by requiring, rather |
| | | than permitting, the agency to initiate a rule-making to restrict the use of mandatory |
| | | pre-dispute mandatory arbitration clauses. |
| Reed | 3854 | SEC Enforcement Tools: Includes a number of provisions to plug gaps in SEC |
| | | enforcement authority and strengthen its enforcement tools. |

Investor Protections - OPPOSE

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| Vitter | 3764 | SOX 404 : Provides a permanent exemption to companies with under \$75 million in market | | |
| | | capitalization from the requirement that their controls to prevent accounting fraud be | | |
| | | reviewed by an independent auditor. It would require a joint SEC-GAO study of means to | | |
| | | reduce the "burden" of compliance for companies up to \$250 million in market cap. | | |
| Hutchison | 3785 | SOX 404 : Expands the exemption from fraud control audits to companies with market | | |
| | | values of up to \$150 million, and would require the SEC to study a means of reducing the | | |
| | | "burden" of compliance for companies up to \$700 million. | | |
| Cornyn | 3894 | Forced Arbitration: Strikes the bill provision authorizing the SEC to restrict the use of | | |
| | | mandatory pre-dispute binding arbitration clauses. As such, it would continue to allow | | |
| | | brokers and advisers to force investors to arbitrate disputes in an industry-run system that | | |
| | | investors do not perceive as fair. | | |
| Carper | 3860 | Majority Voting in Director Elections: Eliminates the requirement for majority voting in | | |
| | | director elections to boards of public companies. | | |
| Carper | 3861 | Proxy Access: Eliminates the provision authorizing the SEC to adopt rules granting | | |
| | 3887 | shareholders greater access to the proxy for the purpose of nominating directors of public | | |
| | | companies. | | |
| Harkin | 3920 | Fixed Annuities: Eliminates SEC jurisdiction over equity-indexed annuities in order to | | |
| | | prevent it from adopting rules to protect investors in these products. | | |

Bureau of Consumer Financial Protection - SUPPORT

| Hagan | 3744 | |
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| | | unsecured cash advances, such as "payday" loans. |
| Whitehouse | 3746 | State Usury Limits: Restores to the states the right to protect consumers from usurious |
| | | credit card lenders. |
| Reed | 3857 | Enforcement Authority: Provides the Bureau with back up enforcement authority over |
| | | all non-banks. |
| Reed | 3859 | National Banks: Clarifies that state consumer protection laws apply to national banks |
| | | and subsidiaries. |
| Schumer | 3739 | Non-Banks Supervision: Gives the Bureau full supervision authority over all non-banks |
| | | (including payday lenders), regardless of size. |
| Durbin | 3766 | Student Loan Protections: Provides students and their families stronger protections |
| | | against abusive lending practices by giving the Consumer Financial Protection Bureau |

| | | (CFPB) examination and enforcement authority over large private student lenders. |
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| Durbin- | 3767 | High Cost Credit Limits: Provides consumers and small businesses with stronger |
| Reed | | protections against abusive lending practices by giving the new Consumer Protection |
| | | Bureau the ability to limit the rates that payday and other lenders can charge. |
| Durbin | 3768 | Agency Independence: Provides consumers and small businesses with stronger |
| | | protections against abusive lending practices by making the new consumer regulator an |
| | | independent agency. |
| Feingold | 3780 | Binding Arbitration: Eliminates requirement for study by CFPB of binding arbitration |
| | | agreements. Requires Bureau to write rules on the use of such agreements if it determines |
| | | such actions to be in the public interest and for the protection of consumers. |
| Harkin | 3812 | ATM Fees: Limits the amount of some fees charged at automated teller machines. |
| Wyden | 3849 | Credit Card Ratings: Allows the consumer bureau to study establishing a 5-star |
| | | consumer protection rating system for credit cards. |

Bureau of Consumer Financial Protection - OPPOSE

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| Brownback | 3789 | Auto Dealer Exemption: Excludes automobile and certain vehicle manufacturer dealers |
| | 3790 | from the authority of the Consumer Financial Protection Bureau. |
| Carper | 3949 | State Attorney General Enforcement: Weakens state Attorneys General enforcement of |
| | | Bureau rules and further preempt states from reining in local problems before they become |
| | | national catastrophes by applying state laws to national financial institutions. |
| Corker | 3835 | Mortgage Underwriting: Removes rulemaking authority for the Consumer Financial |
| | | Protection Bureau regarding underwriting standards for residential mortgages. |
| Corker | 3836 | CFPB Veto: Requires Systemic Risk Council review of member agency rules. |
| Corker | 3837 | CFPB Veto: Authorizes the Federal Financial Institutions Examination Council to review |
| | | each regulation prescribed by the Bureau of Consumer Financial Protection. |
| Cornyn | 3894 | Binding Mandatory Arbitration: Eliminates a provision in the bill providing the CFPB |
| | | and the Securities and Exchange Commission (SEC) with the power to limit the use of forced |
| | | arbitration clauses in consumer and investment contracts. |

Credit Rating Agencies - SUPPORT

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| Nelson | 3751 | Post-rating Surveillance: Requires the SEC to adopt rules to ensure that credit rating |
| | | agencies monitor and update their ratings to ensure that they remain accurate and reliable. |
| Brown | 3821 | Accountability: Eliminates special protections from Section 11 liability for credit ratings that |
| | | were designed to encourage their inclusion in prospectuses. |
| Franken | 3808 | Conflicts of Interest: Directs the SEC to establish an independent entity to assign credit |
| | | rating agencies for initial ratings, eliminating the fundamental conflict of interest in the issuer- |
| | | pays business model. |

Credit Rating Agencies - OPPOSE

| LeMieux | 3774 | Reliance on Ratings: Removes all statutory references to credit ratings, without the |
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| Shelby | 3925 | careful review currently required by the legislation of how the ratings are used and |
| _ | | whether alternatives to ratings are available. |

Housing – OPPOSE

| Corker- | 3834 | Mortgage Underwriting: Replaces the risk retention provision in the bill with a study |
|--------------|------|---|
| Gregg- | | on the feasibility of risk retention requirements and requires a 5 percent down payment |
| Isakson | | for all mortgages. |
| McCain- | 3839 | Government-Sponsored Entities: Establishes arbitrary timetables for the dissolution |
| Shelby-Gregg | | of Fannie Mae and Freddie Mac. |